

To all beneficiaries enrolled in a Prepaid Health Plan (PHP): for questions about benefits and services available on or after implementation, please contact your PHP.

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Related Clinical Coverage Policies

Refer to <https://medicaid.ncdhhs.gov/> for the related coverage policies listed below:

CCP 8B, ASAM Level 4, Medically Managed Intensive Inpatient Services

CCP 8B, ASAM Level 4WM, Medically Managed Intensive Inpatient Withdrawal Management

1.0 Description of the Procedure, Product, or Service

The Opioid Treatment Program (OTP) Service is an organized, outpatient treatment service for a beneficiary with an opioid use disorder (OUD). The OTP service utilizes methadone, buprenorphine formulations, naltrexone or other drugs approved by the Food and Drug Administration (FDA) for the treatment of opioid use disorders.

This service is delivered by an interdisciplinary team of professionals trained in the treatment of opioid use disorder. The team provides person-centered, recovery-oriented treatment, case management, and health education. A range of cognitive, behavioral, and substance use disorder (SUD) focused therapies are provided to address substance use that could compromise recovery. This service may be provided in an OTP facility, associated OTP mobile units, and OTP medication units.

1.1 Definitions

The ASAM Criteria

The American Society of Addiction Medicine Criteria is a comprehensive set of treatment standards for addictive, substance-related, and co-occurring conditions. The ASAM Criteria uses six dimensions to create a holistic, biopsychosocial assessment to be used for service planning and treatment. The six dimensions are:

1. Acute Intoxication and Withdrawal Potential;
2. Biomedical Conditions and Complications;
3. Emotional, Behavioral, or Cognitive Conditions and Complications;
4. Readiness to Change;
5. Relapse, Continued Use, or Continued Problem Potential; and
6. Recovery and Living Environment.

Opioid Treatment Program Medication Unit

As defined in North Carolina General Statute §122C-3(25b).

Opioid Treatment Program Mobile Unit

As defined in North Carolina General Statute §122C-3(23b). and North Carolina General Statute §122C-3(25c).

2.0 Eligibility Requirements

2.1 Provisions

2.1.1 General

(The term “General” found throughout this policy applies to all Medicaid policies)

- a. An eligible beneficiary shall be enrolled in the NC Medicaid Program *(Medicaid is NC Medicaid program, unless context clearly indicates otherwise)*.
- b. Provider(s) shall verify each Medicaid beneficiary’s eligibility each time a service is rendered.
- c. The Medicaid beneficiary may have service restrictions due to their eligibility category that would make them ineligible for this service.

2.1.2 Specific

(The term “Specific” found throughout this policy only applies to this policy)

a. Medicaid

Medicaid shall cover the Opioid Treatment Program Service for an eligible beneficiary 18 years of age and older who meets the criteria in **Section 3.0** of this policy.

2.2 Special Provisions

2.2.1 EPSDT Special Provision: Exception to Policy Limitations for a Medicaid Beneficiary under 21 Years of Age

a. **42 U.S.C. § 1396d(r) [1905(r) of the Social Security Act]**

Early and Periodic Screening, Diagnostic, and Treatment (EPSDT) is a federal Medicaid requirement that requires the state Medicaid agency to cover services, products, or procedures for a Medicaid beneficiary under 21 years of age **if** the service is **medically necessary health care** to correct or ameliorate a defect, physical or mental illness, or a condition [health problem] identified through a screening examination (includes any evaluation by a physician or other licensed practitioner).

This means EPSDT covers most of the medical or remedial care a child needs to improve or maintain his or her health in the best condition possible, compensate for a health problem, prevent it from worsening, or prevent the development of additional health problems.

Medically necessary services must be provided in the most economic mode, as long as the treatment made available is similarly efficacious to the service requested by the beneficiary’s physician, therapist, or other licensed practitioner; the determination process does not delay the delivery of the needed service; and the determination does not limit the beneficiary’s right to a free choice of providers.

EPSDT does not require the state Medicaid agency to provide any service, product, or procedure:

1. that is unsafe, ineffective, or experimental or investigational;

2. that is not medical in nature or not generally recognized as an accepted method of medical practice or treatment.

Service limitations on scope, amount, duration, frequency, location of service, and other specific criteria described in clinical coverage policies may be exceeded or may not apply as long as the provider's documentation shows that the requested service is medically necessary "to correct or ameliorate a defect, physical or mental illness, or a condition" [health problem]; that is, provider documentation shows how the service, product, or procedure meets all EPSDT criteria, including to correct or improve or maintain the beneficiary's health in the best condition possible, compensate for a health problem, prevent it from worsening, or prevent the development of additional health problems.

b. EPSDT and Prior Approval Requirements

1. If the service, product, or procedure requires prior approval, the fact that the beneficiary is under 21 years of age does **NOT** eliminate the requirement for prior approval.
2. **IMPORTANT ADDITIONAL INFORMATION** about EPSDT and prior approval is found in the *NCTracks Provider Claims and Billing Assistance Guide*, and on the EPSDT provider page. The Web addresses are specified below.

NCTracks Provider Claims and Billing Assistance Guide:

<https://www.nctracks.nc.gov/content/public/providers/provider-manuals.html>

EPSDT provider page: <https://medicaid.ncdhhs.gov/>

3.0 When the Procedure, Product, or Service Is Covered

Note: Refer to Subsection 2.2.1 regarding EPSDT Exception to Policy Limitations for a Medicaid Beneficiary under 21 Years of Age.

3.1 General Criteria Covered

Medicaid shall cover the procedure, product, or service related to this policy when medically necessary, and:

- a. the procedure, product, or service is individualized, specific, and consistent with symptoms or confirmed diagnosis of the illness or injury under treatment, and not in excess of the beneficiary's needs;
- b. the procedure, product, or service can be safely furnished, and no equally effective and more conservative or less costly treatment is available statewide; and
- c. the procedure, product, or service is furnished in a manner not primarily intended for the convenience of the beneficiary, the beneficiary's caretaker, or the provider.

3.2 Specific Criteria Covered

3.2.1 Specific criteria covered by Medicaid

Medicaid shall cover the OTP Service when the beneficiary meets the following specific criteria:

- a. The beneficiary has a current opioid use disorder (OUD) diagnosis as defined by the Diagnostic and Statistical Manual of Mental Disorders Fifth Edition (DSM-5) or any subsequent editions of this reference manual; and
- b. The beneficiary meets the American Society of Addiction Medicine (ASAM Criteria) Third Edition for OTP (Opioid Treatment Program specific) level of care.

3.2.1.1 Admission Criteria

Due to the nature of this OTP service, a comprehensive clinical assessment (CCA) or diagnostic assessment (DA) is not required prior to admission. An initial abbreviated assessment, physical exam and service order must be completed by a physician or approved medical provider (nurse practitioner or physician assistant with a midlevel exemption from SAMHSA) to establish medical necessity for this service as a part of the admission process.

The initial assessment must contain the following documentation in the beneficiary's service record:

- a. presenting problem;
- b. needs and strengths;
- c. a provisional or admitting diagnosis with an established diagnosis determined within 30 days of admission, except that a beneficiary admitted to a detoxification or other 24-hour medical program shall have an established diagnosis upon admission;
- d. a pertinent social, family, and medical history; and
- e. evaluations or assessments, such as psychiatric, substance use, medical, and vocational, as appropriate to the client's needs

The program physician can bill Evaluation and Management (E/M) code(s) separately for the admission evaluation and physical exam.

A licensed professional shall complete a CCA or DA within ten (10) calendar days of the admission, to determine an ASAM level of care for discharge planning. Information from the abbreviated assessment can be utilized as part of the current CCA. Relevant diagnostic information must be obtained and contained in the Person-Centered Plan (PCP).

The licensed professional may update the initial assessment or a recent CCA or DA from another clinician if a substantially equivalent assessment is available and reflects the current level of functioning. Information from that assessment can be used as part of the current comprehensive clinical assessment. Relevant diagnostic information must be obtained and contained in the Person-Centered Plan (PCP).

3.2.1.2 Continued Stay Criteria

The beneficiary is eligible to continue this service if there is documentation of the beneficiary's current status based on the six (6) dimensions of the ASAM Criteria for OTP that indicates a need for continued stay. Justification must be provided based on current level of functioning in each of the six (6) dimensions of the ASAM Criteria. Documentation must contain details of the assessment of the six (6) dimensions.

- a. In addition to the above, the beneficiary shall meet one of the following:
 1. has achieved current Person-Centered Plan (PCP) goals and additional goals are indicated as evidenced by documented symptoms;
 2. is making satisfactory progress toward meeting goals and there is documentation that supports that continuation of this service is effective in addressing the goals outlined in the PCP; OR
 3. is making some progress, but the specific interventions in the PCP need to be modified so that greater gains, which are consistent with the beneficiary's pre-morbid or potential level of functioning, are possible.

- b. If the beneficiary is functioning effectively with this service and discharge would otherwise be indicated, this service must be maintained when it can be reasonably anticipated that regression is likely to occur if the service is withdrawn. The decision must be based on ANY ONE of the following:
 1. A history of regression in the absence of opioid treatment is documented in the beneficiary's service record;
 2. A presence of a DSM-5 (or any subsequent editions of this reference material) diagnosis that would necessitate a chronic disease management approach, in the event that there are medically sound expectations that symptoms persist and that ongoing treatment interventions are needed to sustain functional gains; or
 3. There is a lack of a medically appropriate step down.

3.2.1.3 Transition and Discharge Criteria

The beneficiary meets the criteria for transfer or discharge if the following applies:

- a. Documentation of the beneficiary's current status based on the ASAM Criteria six (6) dimensions for OTP that indicates a need for transfer or discharge. Justification must be provided based on current level of functioning in the six (6) dimensions of the ASAM Criteria. Documentation must contain details of the assessment of the six (6) dimensions; and
- b. The beneficiary meets one of the following:

1. The beneficiary's level of functioning has improved with respect to the goals outlined in the PCP, inclusive of a transition plan to step down to a lower level of care, including a coordinated transition to Office Based Opioid Treatment (OBOT), as medically necessary, and there are no medical expectations that symptoms persist without ongoing medication or change in medication;
2. The beneficiary has achieved positive life outcomes that support stable and ongoing recovery, there is low potential for regression, there is no medical expectation that symptoms persist, and ongoing treatment interventions are not needed to sustain functional gains at this level of care, there is a transition plan to step down to a lower level of care, including a coordinated transition to OBOT, as medically necessary, and the beneficiary is no longer in need of the OTP Service; or
3. The beneficiary or legally responsible person requests a discharge from OTP Service or other Medication Assisted Treatment.

3.2.2 Medicaid Additional Criteria Covered

None Apply

4.0 When the Procedure, Product, or Service Is Not Covered

Note: Refer to Subsection 2.2.1 regarding EPSDT Exception to Policy Limitations for a Medicaid Beneficiary under 21 Years of Age.

4.1 General Criteria Not Covered

Medicaid shall not cover the procedure, product, or service related to this policy when:

- a. the beneficiary does not meet the eligibility requirements listed in **Section 2.0**;
- b. the beneficiary does not meet the criteria listed in **Section 3.0**;
- c. the procedure, product, or service duplicates another provider's procedure, product, or service; or
- d. the procedure, product, or service is experimental, investigational, or part of a clinical trial.

4.2 Specific Criteria Not Covered

4.2.1 Specific Criteria Not Covered by Medicaid

Medicaid shall not cover the following:

- a. Any services in the OTP Service per diem as separate billable services unless otherwise indicated in this clinical coverage policy;
- b. Transportation for the beneficiary or family members;
- c. Any habilitation activities;
- d. Time spent doing, attending, or participating in recreational activities unless tied to specific planned social skill assistance;
- e. Clinical and administrative supervision of OTP service staff, which is covered as an indirect cost and part of the rate;

- f. Covered services that have not been rendered;
- g. Childcare services or services provided as a substitute for the parent or other individuals responsible for providing care and supervision;
- h. Services provided to teach academic subjects or as a substitute for education personnel;
- i. Interventions not identified in the beneficiary's PCP;
- j. Services provided to children, spouse, parents, or siblings of the eligible beneficiary under treatment or others in the eligible beneficiary's life to address problems not directly related to the eligible beneficiary's needs and not listed in the PCP; and
- k. Payment for room and board.

4.2.2 Medicaid Additional Criteria Not Covered

None Apply

5.0 Requirements for and Limitations on Coverage

Note: Refer to Subsection 2.2.1 regarding EPSDT Exception to Policy Limitations for a Medicaid Beneficiary under 21 Years of Age.

5.1 Prior Approval

Medicaid shall not require prior approval for Opioid Treatment Program Services.

5.2 Prior Approval Requirements

5.2.1 General

None Apply.

5.2.2 Specific

None Apply

5.3 Utilization Management and Additional Limitations

Utilization Management

None Apply.

5.3.1 Additional Limitations and Requirements

A beneficiary can receive OTP service from only one provider organization at a time.

5.4 Service Order

Service orders are a mechanism to demonstrate medical necessity for a service and are based upon an assessment of the beneficiary's needs. A signed service order must be completed by a physician, physician assistant, or nurse practitioner, per his or her scope of practice. Service orders are valid for 12 months. Medical necessity must be revisited, and the service must be ordered at least annually, based on the date of the original service order.

ALL the following apply to a service order:

- a. Backdating of the service order is not allowed;
- b. Each service order must be signed and dated by the authorizing professional and must indicate the date on which the service was ordered; and
- c. A service order must be in place prior to or on the first day that the service is initially provided, to bill Medicaid for the service. Even if the beneficiary is retroactively eligible for Medicaid, the provider cannot bill Medicaid without a valid service order.

5.5 Documentation Requirements

The service record documents the nature and course of a beneficiary's progress in treatment. To bill Medicaid providers shall ensure that their documentation is consistent with the requirements contained in this policy. The staff member who provides the service is responsible for accurately documenting the services billed to and reimbursed by Medicaid. Service notes must meet the requirements of the Department of Health and Human Services (DHHS) Records Management and Documentation Manual. Medication administration records (MAR) or electronic MARs must meet the requirements of 10A NCAC 27G .0209 (c)(4).

6.0 Provider(s) Eligible to Bill for the Procedure, Product, or Service

To be eligible to bill for the procedure, product, or service related to this policy, the provider(s) shall:

- a. meet Medicaid qualifications for participation;
- b. have a current and signed Department of Health and Human Services (DHHS) Provider Administrative Participation Agreement; and
- c. bill only for procedures, products, and services that are within the scope of their clinical practice, as defined by the appropriate licensing entity.

6.1 Provider Qualifications and Occupational Licensing Entity Regulations

An OTP is operated under a defined set of policies and procedures and must comply with 42CFR 8.12 Federal opioid treatment standards and state regulations.

An OTP facility, associated medication units, and mobile units must be licensed by the [NC Division of Health Service Regulation Mental Health Licensure and Certification Section](#) under 10A NCAC 27G .3600 Outpatient Opioid Treatment emergency rules. Refer to [Tribal & Urban Indian Health Centers | HRSA](#) when the service is provided by an Indian Health Service (IHS) or 638 contract or compact operated by a Federally Recognized Tribe as allowed in 25 USC Ch. 18: INDIAN HEALTH CARE §1621t Licensing and §1647a Nondiscrimination under Federal health care programs in qualifications for reimbursement services.

**6.2 Provider Certifications
Staffing Requirements**

| Medical and Administrative Staff | | |
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| Position | Minimum Qualifications | Responsibilities |
| Medical Director | The Medical Director shall be licensed as a physician in North Carolina and meet the standards outlined in the Federal Guidelines for Opioid Treatment Programs Refer to: https://store.samhsa.gov/product/Federal-Guidelines-for-Opioid-Treatment-Programs/PEP15-FEDGUIDEOTP | The medical director is responsible for ensuring all medical, psychiatric, nursing, pharmacy, toxicology, and other services offered at the OTP are conducted in compliance with federal and state regulations, consistent within appropriate standards of care. The medical director shall be present at the program to ensure regulatory compliance and carry out those duties specifically assigned to the medical director by regulation. In addition to the above, the Medical Director is responsible for the following: a. Ensure regulatory compliance of the opioid treatment program; b. Provide consultation to after-hours medical or mental health emergencies; and c. Provide supervision of Physician Extender as necessary. |
| Program Physician/Physician Extender | An OTP program physician shall be either: a. A Physician who is actively licensed with the NC Medical Board, b. A Physician Assistant (PA) who is licensed and in good standing with the NC Medical Board and certified and in good standing with the National Commission on Certification of Physician Assistants | The program physician (or physician extender with appropriate waiver) is responsible for providing all medical services according to the policies and protocols of the opioid treatment program under the supervision of the Medical Director. A physician or physician extender shall be |

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| | <p>(NCCPA), with appropriate federal waiver of 42 CFR Part 8.12(h), OR</p> <p>c. A Nurse Practitioner (NP) who is licensed and in good standing with the NC Board of Nursing (NCBON), with appropriate federal waiver of 42 CFR Part 8.12(h), AND</p> <p>d. Have at least 1 year of experience in the provision of substance use disorder treatment services or be supervised by the OTP medical director or be supervised by the OTP program physician who holds current certification in addiction medicine by the ASAM or the American Board of Preventive Medicine (ABPM), or in addiction psychiatry by the American Board of Psychiatry and Neurology.</p> | <p>available for consultation and verbal medication orders 24 hours a day, 365 days a year. The physician or physician extender shall be able to conduct intakes and induction services, and ongoing beneficiary care 5 days per week. All other physician medical services may be provided physically on-site or through telehealth, as medically appropriate.</p> <p>In addition to the above, the Physician/Physician Extender is responsible for the following:</p> <ul style="list-style-type: none"> a. Perform a medical history and physical exam; b. Determine diagnosis of opioid use disorder per program eligibility requirements; c. Monitor the Controlled Substance Reporting System (CSRS); d. Review and approve person-centered plans; e. Determine medically necessary dosage and order for FDA-approved medications for treating opioid use disorder and dosage changes; f. Evaluate, prescribe, and monitor all medications currently being taken by the beneficiary along with coordination with other prescribers; g. Order take-home privileges according to the eight-point criteria set forth in 42 CFR 8.12; |
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| | | <ul style="list-style-type: none"> h. Order medically necessary medical and laboratory tests; i. Submit appropriate documentation to the designated state and federal authorities for take-home and other protocol exceptions; j. Provide case consultation with interdisciplinary treatment team; k. Assess for co-occurring medical and psychiatric disorders; l. Make medically necessary referrals and follow up for treatment of co-occurring medical and/or psychiatric disorders; and m. Coordinate care with other medical and psychiatric providers. |
| <p>Nursing Staff</p> | <p>The Supervising Registered Nurse (RN) shall have at a minimum, one year of experience working with adults with a substance use disorder.</p> <p>The Supervising RN shall hold active licensure as a RN and be in good standing with the North Carolina Board of Nursing (NCBON).</p> <p>Additional nurses can be Licensed Practical Nurses (LPN) or RNs working within their scope of practice, holding an active licensure and be in good standing with the NCBON.</p> | <p>The Supervising RN shall be responsible for maintaining an adequate level of nursing for the program's dispensing and medical operations under the supervision of the medical director. Nursing staff are responsible for performing the following key roles, with LPNs responsible for tasks within their scope of practice and under the supervision of an RN. When the supervising RN, physician, NP, or PA is not on site, an on-call RN, physician, NP, or PA shall be continuously available to the LPN whenever providing beneficiary care. Continuous availability means the ability to be available by phone immediately and physically arrive within one hour and be</p> |

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| | | <p>present on site in a timely manner as much as needed to address beneficiary assessment and care needs.</p> <p>In addition to the above, Nursing staff are responsible for the following:</p> <ul style="list-style-type: none">a. Conduct a nursing evaluation upon admission in accordance with their scope of work (RN only);b. Monitor the CSRS, when delegated by a physician;c. Provide ongoing nursing assessment, planning, and evaluation of beneficiaries according to their scope of work (RN only);d. Prepare and supply medication to beneficiaries, maintaining medication inventory records and logs in compliance with federal and state regulations;e. Provide documentation in the beneficiary's service record of all nursing activities performed related to beneficiary care;f. Ensure medical orders are being followed and performed;g. Provide psychoeducation, and HIV, AIDS, TB, Hepatitis C, pregnancy, and other health education services;h. Coordinate medical treatment and referral for biomedical problems;i. Perform auxiliary testing based on medical orders; |
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| | | <ul style="list-style-type: none">j. Consult with the medical director, program physician, PA, or NP for guidance in medical matters concerning the well-being of beneficiaries; andk. Participate in staff meetings and treatment team meetings. |
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| <p>Program Director</p> | <p>The Program Director shall meet one of the following:</p> <ul style="list-style-type: none"> a. Have minimum of a bachelor’s degree in a human services field from an accredited college or university with at least one year of work experience providing direct care services to individuals with substance use disorders; or b. Be a RN or LPN, with at least one year of work experience providing direct care services to individuals with substance use disorders; or c. Be a Licensed Clinical Addiction Specialist (LCAS), Licensed Clinical Addiction Specialist- Associate (LCAS-A), Certified Substance Abuse Counselor (CSAC), Certified Substance Abuse Counselor Intern (CSAC-I) or Certified Alcohol and Drug Counselor (CADC), Certified Alcohol and Drug Counselor Intern (CADC-I); or d. Be an individual who is a Registrant with the NC Addictions Specialist Professional Practice Board (NCASPPB) in accordance with 21 NCAC 68.0202 (d) and shall be designated as an Alcohol and Drug Counselor Intern no later than March 31, 2024, by the NCASPPB. <p>*Note: In all cases the Program Director shall have at least one year of work experience in administration or programmatic supervision in human services.</p> | <p>The Program Director is responsible for managing the daily operations of the OTP based on the written program policies and procedures.</p> <p>In addition to the above, the Program Director is responsible for the following:</p> <ul style="list-style-type: none"> a. Day-to-day business operations and management of the program; b. Overall administrative oversight of all program operations; c. Supervise staff in compliance with Federal and State regulations, and assist in planning, interpreting, and implementing the program protocol; d. Develop communication mechanisms that provide interested parties (social services, health departments, law enforcement) with general information about the program outside of regular operating hours. This involves community outreach such as attendance at community functions, sponsorships and educating the public. |
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| Clinical Staff | | | |
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| Position | Full-Time Equivalents (FTE) | Minimum Qualifications | Responsibilities |
| Clinical Staff | <p>Program must have a 1.0 FTE Licensed Clinical Addictions Specialist (LCAS) or Licensed Clinical Addictions Specialist-Associate (LCAS-A), in accordance with 10A NCAC 27G .3600</p> <p>Position can be filled by more than one LCAS or LCAS-A staff member.</p> <p><u>AND</u></p> <p>For every additional 50 beneficiaries, a program must have 1.0 FTE LCAS, LCAS-A, Certified Substance Abuse Counselor (CSAC), Certified Substance Abuse Counselor Intern (CSAC-I), Certified Alcohol and Drug Counselor (CADC), Certified Alcohol and Drug Counselor Intern (CADC-I), an individual who is a Registrant (Alcohol and Drug Counselor) with the NC Addictions Specialist Professional Practice Board (NCASPPB) in accordance with 21 NCAC 68 .0202 (d),* Licensed Clinical</p> | <p>The LCAS, LCAS-A, CSAC, CSAC-I, CADC, CADC-I, and Registrant (Alcohol and Drug Counselor)* shall have a valid license, certification, or registrant status from the NC Addictions Specialist Professional Practice Board.</p> <p>The LCSW shall have a valid license from the NC Social Work Certification and Licensure Board.</p> <p>The LCMHC shall have a valid license from the NC Board of Licensed Clinical Mental Health Counselors.</p> <p>The LP or LPA shall have a valid license from the NC Psychology Board.</p> <p>*An individual who is a Registrant with the NC Addictions Specialist Professional Practice Board (NCASPPB) in accordance with 21 NCAC 68 .0202 (d) shall be designated as an Alcohol and Drug Counselor Intern no later than March 31, 2024, by the NCASPPB.</p> | <p>The Licensed Clinical Addiction Specialist and Licensed Clinical Addiction Specialist-Associate is responsible for providing a range of cognitive, behavioral, and other substance use focused and co-occurring therapies, reflecting a variety of medically necessary evidence-based, individualized, person-centered care. Additionally, the LCAS provides clinical program supervision to the OTP clinical staff.</p> <p>All clinical services must be identified and meet medical necessity criteria based on the clinical assessment and documented in the beneficiary’s individualized person-centered plan.</p> <p>Clinical services may be provided on-site or through telehealth based on beneficiary’s needs.</p> <p>In addition to the above, the LCAS and LCAS-A (when applicable) is responsible for the following:</p> <ol style="list-style-type: none"> a. Act as a primary therapist to address substance use and co-occurring disorders; b. Develop individualized, PCP and its ongoing revisions in coordination |

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| | <p>Social Worker (LCSW), Licensed Clinical Social Worker -Associate (LCSWA), Licensed Clinical Mental Health Counselor (LCMHC), Licensed Clinical Mental Health Counselor Associate (LCMHCA), Licensed Marriage Family Therapist (LMFT), Licensed Marriage Family Therapist Associate (LMFTA), Licensed Psychological Associate (LPA) or Licensed Psychologist (LP) in accordance with 10A NCAC 27G .3600. FTE can be filled by more than one clinical staff member.</p> | | <p>with the beneficiary and ensures its implementation;</p> <ul style="list-style-type: none"> c. Provide ongoing assessment and reassessment of the beneficiary based on their PCP and goals; d. Provide individual, group and family therapy based on the beneficiary’s individualized, PCP; e. Provide crisis interventions, when clinically appropriate; f. Provide substance use, health, and community services education; g. Provide coordination and consultation with medical, clinical, familial, and ancillary relevant parties with beneficiary consent; h. Ensure linkage to the most clinically appropriate and effective services along with arranging psychological and psychiatric evaluations; i. Provide appropriate linkage and referrals for recovery services and supports; j. Inform the beneficiary about benefits, community resources, and services; k. Advocate for and assists the beneficiary in accessing benefits and services; l. Monitor and document the status of the beneficiary’s progress and the effectiveness of the strategies and |
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| | | | <p>interventions outlined in the PCP;</p> <ul style="list-style-type: none"> m. Maintain accurate service notes and documentation for all interventions provided; n. Participate in staff meetings and treatment team meetings; and o. Provide clinical program supervision to relevant staff (LCAS only). <p>The Certified Alcohol and Drug Counselor, Certified Alcohol and Drug Counselor Intern, Certified Substance Abuse Counselor, Certified Substance Abuse Counselor Intern, Registrant (Alcohol and Drug Counselor), Licensed Clinical Social Worker, Licensed Clinical Social Worker Associate, Licensed Clinical Mental Health Counselor, Licensed Clinical Mental Health Counselor Associate, Licensed Marriage Family Therapist, Licensed Marriage Family Therapist Associate, Licensed Psychological Associate or Licensed Psychologist is responsible for providing a range of cognitive, behavioral, and other substance use focused counseling, reflecting a variety of medically necessary evidence-based, individualized, person-centered care.</p> <p>In addition to the above, the CADC, CADC-I, CSAC, CSAC-I, and Registrant (Alcohol and Drug Counselor) in accordance with their scope</p> |
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| | | | <p>of practice is responsible for the following:</p> <ul style="list-style-type: none">a. Act as primary counselor to address substance use disorders;b. Develop individualized, PCP and its ongoing revisions in coordination with the beneficiary, and ensures its implementation;c. Provide ongoing assessment and reassessment of the beneficiary based on their PCP and goals;d. Provide individual and group counseling based on the beneficiary's individualized, PCP;e. Provide crisis interventions, when clinically appropriate;f. Provide substance use, health, and community services education;g. Provide coordination and consultation with medical, clinical, familial, and ancillary relevant parties with beneficiary consent;h. Ensure linkage to the most clinically appropriate and effective services along with arranging psychological and psychiatric evaluations;i. Provide appropriate linkage and referrals for recovery services and supports;j. Inform the beneficiary about benefits, community resources, and services; |
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| | | | <ul style="list-style-type: none"> k. Advocate for and assist the beneficiary in accessing benefits and services; l. Monitor and document the status of the beneficiary's progress and the effectiveness of the strategies and interventions outlined in the PCP; m. Maintain accurate service notes and documentation for all interventions provided; and n. Participate in staff meetings and treatment team meetings. |
|--|--|--|--|

Note: Refer to NCGS § 90-113.31A (6) for definition of Certified Alcohol and Drug Counselor (CADC). The certification name for Certified Substance Abuse Counselor (CSAC) is amended to Certified Alcohol and Drug Counselor (CADC). Policy amendment(s) will be effective the date the related rule for 10A NCAC 27G is finalized.

Note: According to 25 U.S.C. 1621t, licensed health professionals employed by a tribal health program are exempt, if licensed in any state, from the licensing requirements of the State (North Carolina) in which the tribal health program performs the services described in the contract or compact of the tribal health program under the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450 et seq.).

6.2.1 Clinical Program Supervision Requirements

Clinical program supervision is the provision of guidance, feedback, and training to staff to assure that quality services are provided to beneficiaries and maintaining and facilitating the supervisee's competence and capability to best serve beneficiaries in an effective manner. Clinical program supervision is a critical factor in determining the appropriate acquisition of evidence-based practices by supervised staff.

Clinical program supervision for the licensed professional and certified counseling or therapy staff is provided by a LCAS designated by the opioid treatment program director. Clinical program supervision must be documented and provided by an individual who has the knowledge, skills, and abilities required by the population served. The LCAS facilitates a weekly in-person (including virtual if it is audiovisual and interactive) individual or group supervision meeting to ensure that the planned support interventions are provided; to allow the staff to briefly discuss the status of all beneficiaries receiving services; problem-solve emerging issues; and plan approaches to intervene and prevent crises.

The LCAS monitors the delivery of OTP services to ensure the interventions are provided effectively to help the beneficiary restore personal, social, daily living, and community skills; develop natural supports; manage their recovery; and reduce crises. Additional supervision or support can be provided as a group or with individual staff as needed to address specific concerns or challenges. Supervision plans must be implemented and documented in each staff member's personnel file.

Non-licensed staff shall be trained in and provide only the aspects of these practice(s) or model(s) that do not require licensure and are within the scope of their education, training, and expertise. Non-licensed staff shall practice under supervision per the policy and 10A NCAC 27G .0104. It is the responsibility of the LCAS and the Program Director to ensure that the non-licensed staff practice within the scope of their education, training, and expertise and are not providing any services that require licensure.

The LPN works under the direction of a licensed medical professional. The LPN delivers care based on an established health care plan as assigned by a RN, physician, NP, or PA. Supervision of the LPN shall be conducted by a RN, physician, NP, or PA, and the supervisor shall be either on site or continually available, and the ability to physically arrive and be present on site in a timely manner as much as needed to address beneficiary care. Supervision plans must be implemented and included in the personnel file.

6.3 Program Requirements

The OTP service is delivered by an interdisciplinary team of professionals trained in the treatment of opioid use disorders. An interdisciplinary team shall provide person-centered and recovery-oriented individualized treatment, case management, and health education to the beneficiary. Treatment with methadone, buprenorphine formulations, or other medications approved by the FDA are designed to address the beneficiary's need to achieve changes in their level of function. A beneficiary who is admitted to treatment shall be evaluated for specific objective and subjective signs of opioid use disorder as defined in 42 CFR 8.12.

Agonist, partial agonist, or antagonist medications are administered to address the physiological aspects of opioid use disorder, such as cravings and withdrawal symptoms. Person-centered substance use disorder and co-occurring disorder therapy, counseling, supports, and intervention are offered to address the emotional, psychological, and behavioral aspects of opioid use disorder. To accomplish this, the PCP must address major lifestyle issues that have the potential to undermine the beneficiary's recovery-oriented goals and inhibit their ability to cope with major life tasks.

6.3.1 Program Services

Access to timely services within the OTP are the following:

- a. Clinical staff available five (5) days per week to offer and provide counseling, as needed (either in-person or telehealth);
- b. Medical provider staff available five (5) days per week to provide methadone and buprenorphine inductions and beneficiary care, as needed.
- c. In-Clinic Dosing Services available at least six (6) days per week, 12 months per year, for a beneficiary who is in the induction phase or who is not stable enough for unsupervised take-home doses. Daily, weekend and holiday medication dispensing hours must be scheduled to meet the needs of the beneficiary.
- d. When the supervising RN, physician, NP, or PA is not on site an on-call RN, physician, NP, or PA shall be continuously available to the LPN whenever providing beneficiary care. Continuous availability is the ability to be available by phone immediately and physically arrive within one hour and be present on site in a timely manner as much as needed to address beneficiary assessment and care needs.

6.3.2 Program Support Systems

Necessary support systems within the OTP include:

- a. Linkage with or access to psychological and psychiatric consultation;
- b. Linkage with or access to emergency medical and psychiatric care through affiliations with more intensive levels of care;
- c. Linkage with or access to evaluation and on-going primary and preventative medical care;
- d. Ability to conduct or arrange for appropriate laboratory and toxicology tests;
- e. Behavioral health crisis response (de-escalation or coordination of care), when clinically appropriate, 24-hours a day, seven days a week telephonically or via telehealth.

These supports and interventions need to address co-occurring issues (mental health disorders, infectious diseases, and other co-occurring illnesses), based on a person-centered, multidimensional assessment and the beneficiary's recovery goals. Integrated concurrent care for the beneficiary's various conditions is recommended, and where possible these services need to be provided across different settings with appropriate direct coordination of care.

6.3.3 Program Therapies

Therapies within the OTP Service are the following:

- a. Individualized, person-centered assessment and treatment;
- b. Assessing, ordering, administering, supplying, monitoring, and regulating medication and dose levels appropriate to the beneficiary;
- c. Supervising withdrawal from opioid analgesics, including methadone and buprenorphine;
- d. Monitoring drug testing, to be conducted at least one time per month;
- e. A range of cognitive, behavioral, and other substance use disorder focused evidenced-based therapies, reflecting a variety of treatment approaches, provided to the beneficiary on an individual, group, or family basis;

- f. Service coordination activities, consist of coordination with care management entity, medical monitoring, and coordination of on and off-site treatment services and supports; and
- g. Health education, reproductive life planning education consisting of education about HIV, tuberculosis, hepatitis C, pregnancy, and sexually transmitted infections.

6.3.4 Program Assessments

Ongoing assessments and person-centered plan reviews must occur regularly; and be completed based on changes with beneficiary needs or goals to ensure progress and improve the beneficiary's response to treatment; and at a minimum completed annually.

Assessment and treatment planning within the OTP Service consists of the following:

- a. A comprehensive medical history, physical examination, and laboratory tests provided in accordance with 42 CFR § 8.12;
- b. A biopsychosocial assessment;
- c. An appropriate regimen of methadone or buprenorphine, as required by the Center for Substance Abuse Treatment (CSAT) regulation, at a dose established by a physician or appropriately licensed medical provider at admission and monitored carefully until the beneficiary is stable, and an adequate dose has been established. The dose is then reviewed as indicated by the beneficiary's course of treatment;
- d. Continuing evaluation and referral for care of any biomedical problems;
- e. An individualized, recovery-focused PCP, consisting of problem formulation and articulation of short-term, measurable treatment goals and activities designed to achieve these goals. PCPs are developed collaboratively with the beneficiary, are reflective of their personal goals for recovery, and are updated regularly, as specified by the plan.

NOTE: OTP providers shall have the ability to admit a beneficiary at least five (5) days per week. OTP providers shall ensure that all programs have access to naloxone, or other Federal Food and Drug Administration approved opioid antagonist on site, and that all staff have training and education on the use of naloxone in suspected opioid overdoses. OTP programs must develop policies that detail the use, storage and education provided to staff regarding naloxone.

6.3.5 Program Bundled Rates

Activities in the bundled rate for this service are:

- a. managing medical plan of care and medical monitoring;
- b. individualized recovery focused person-centered plan;
- c. a minimum of two (2) required counseling or therapy sessions per beneficiary per month during the first year of opioid treatment services and one required counseling session per beneficiary per month thereafter;
- d. nursing services related to administering medication, preparation, monitoring, and distribution of take-home medications;
- e. cost of the medication;
- f. presumptive drug screens and definitive drug tests;

- g. pregnancy tests;
- h. TB tests;
- i. psychoeducation consisting of HIV and AIDS education and other health education services; and
- j. service coordination activities consisting of coordination with care management entity and coordination of on and off-site treatment and supports.

In addition to the bundled rate activities, providers can bill separately for:

- a. evaluation and management billing codes;
- b. diagnostic assessments or comprehensive clinical assessments;
- c. laboratory testing (excluding pregnancy test, TB test, and drug toxicology);
- d. individual, group, and family counseling (provided beyond the minimum two (2) counseling of therapy sessions per month during the first year or one (1) counseling or therapy session per month thereafter) (licensed professionals only); and
- e. Peer Support Services.

6.4 Staff Training Requirements

OTP services must be provided by an interdisciplinary team of individuals who have strong clinical skills, professional qualifications, experience, and competency to provide the range of practices. All OTP team members are expected to receive initial and ongoing training in core and evidence-based practices that support the implementation of ethical, person-centered, high-fidelity OTP practices.

| Time Frame | Training Required | Who |
|---|---|---|
| Prior to Service Delivery | Crisis Response Opioid Antagonist administration (Administering Naloxone or other Federal Food and Drug Administration approved opioid antagonist for drug overdose) Harm Reduction OTP Service Definition Required Components | All Staff |
| Within 90 calendar days of hire to provide service | PCP Instructional Elements | Licensed professional and Certified Alcohol & Drug Counselor and Certified Alcohol & Drug Counselor Intern responsible for PCP |
| | NC State Opioid Treatment Authority (SOTA) Webinar Series | RN, LPNs MDs, DOs, all extenders & Program Director |
| Within 180 calendar days of hire to provide this service | ASAM Criteria* Pregnancy and Opioid Use Disorder Treatment | Medical Staff, including Medical Director, Program Physician, Nursing Supervisor, Registered Nurses, and Licensed Practical Nurses |
| | Introductory Motivational Interviewing*(MI) ASAM Criteria* Co-Occurring Treatment* Trauma Informed Care* | Counseling Staff, consisting of the Program Director and all counselors (LCAS, LCAS-A, CADC, CADCI, CSAC, CSAC-I, Registrant (Alcohol |

| | | |
|-----------------|--|---|
| | Pregnancy and Opioid Use Disorder Treatment | and Drug Counselor), LCSW, LCSWA, LCMHC, LCMHCA, LMFT, LMFTA, LPA or LP) and any non-licensed staff providing clinical services under supervision |
| | Medication Assisted Treatment | All Staff (except MDs, DOs, and all extenders) |
| Annually | Continuing education in an evidence-based treatment practices including crisis response* | All Staff |

The initial training requirements may be waived by the hiring agency if the staff member can produce documentation certifying that training appropriate for the population being served was completed no more than 48-months prior to hire date.

Staff hired prior to the effective date of this policy shall complete the required training identified in the above Staff Training Requirements chart. Training must be completed within one (1) year of the original effective date of this policy. **Refer to Section 8.0** of this policy.

* Training must be approved and certified by a nationally recognized program that issues continuing education for licensed or clinical professionals. Approved programs are the North Carolina Addictions Specialist Professional Practice Board (NCASPPB), National Association of Addiction Professionals (NAADAC), National Board for Certified Counselors (NBCC), Approved Continuing Education Provider (ACEP), National Association of Social Workers (NASW), and Motivational Interviewing Network of Trainers (MINT).

The program director shall maintain documentation of both supervision and training activities. All team members shall receive ongoing clinical supervision as designated under Section 6.2 in this policy.

6.5 Expected Outcomes

The expected clinical outcomes for this service are specific to recommendations resulting from clinical assessments and meeting the identified goals in the beneficiary's PCP.

Expected outcomes are as follows:

- a. reduced symptomatology;
- b. decreased frequency or intensity of crisis episodes;
- c. increased ability to function in the major life domains (emotional, social, safety, housing, medical or health, educational, vocational, and legal) as identified in the PCP;
- d. engagement in the recovery process;
- e. increased ability to function as demonstrated by community participation (time spent working, going to school, or engaging in social activities);
- f. increased ability to live as independently as possible, with natural and social supports;
- g. increased identification and self-management of triggers, cues, and symptoms;
- h. increased ability to function in the community and access financial entitlements, housing, work, and social opportunities;

- i. increased coping skills and social skills that mitigate life stresses resulting from the beneficiary's diagnostic and clinical needs;
- j. increased ability to use strategies and supportive interventions to maintain a stable living arrangement; and
- k. decreased judicial system involvement related to the beneficiary's mental health or substance use disorder diagnosis.

7.0 Additional Requirements

Note: Refer to Subsection 2.2.1 regarding EPSDT Exception to Policy Limitations for a Medicaid Beneficiary under 21 Years of Age.

7.1 Compliance

Provider(s) shall comply with the following in effect at the time the service is rendered:

- a. All applicable agreements, federal, state, and local laws and regulations including the Health Insurance Portability and Accountability Act (HIPAA), 42 CFR Part 2 and record retention requirements; and
- b. All NC Medicaid's clinical (medical) coverage policies, guidelines, policies, provider manuals, implementation updates, and bulletins published by the Centers for Medicare and Medicaid Services (CMS), DHHS, DHHS division(s) or fiscal contractor(s).

All providers shall be in compliance with 42 CFR Part 2- Confidentiality of Substance Use Disorder Patient Records.

8.0 Policy Implementation and History

Original Effective Date: October 1, 2023

History:

| Date | Section or Subsection Amended | Change |
|-------------|--|--|
| 10/15/2023 | All Sections and Attachment(s) | The existing Service definition, Opioid Treatment removed from policy 8A, to become a stand-alone clinical coverage policy, 8A-9, Opioid Treatment Program Service. Policy posted 10/20/2023 with an amended date of 10/15/2023 |
| 01/01/2025 | Section 1.0 | Added definitions for OTP Medication Unit and OTP Mobile Unit to align with Session Law 2023-65. |
| 01/01/2025 | Subsection 5.2 | Added template language regarding utilization review of prior approval and removed “None Apply”. |
| 01/01/2025 | Subsection 6.1 | Added medication units, mobile units and Outpatient Opioid Treatment emergency rule language to align with Session Law 2023-65. |
| 01/01/2025 | Attachment A: Claims-Related Information, Letter F | Added OTP mobile unit and OTP medication unit as a place of service to align with Session Law 2023-65. |
| 01/01/2025 | Section 3.2.1.1 | Removed reference to treatment and service plan, changed to person centered plan. |
| 01/01/2025 | Subsection 4.2.1 | Removed language referencing prior authorization. |
| 01/01/2025 | Section 5.0 | Removed language referencing prior authorization and utilization management. |

Attachment A: Claims-Related Information

Provider(s) shall comply with the *NCTracks Provider Claims and Billing Assistance Guide*, Medicaid bulletins, fee schedules, NC Medicaid’s clinical coverage policies and any other relevant documents for specific coverage and reimbursement for Medicaid.

Note: Federally recognized tribal and Indian Health Service providers may be exempt from one or more of these items in accordance with Federal Law and regulations.

A. Claim Type

Professional (CMS-1500/837P transaction)

B. International Classification of Diseases and Related Health Problems, Tenth Revisions, Clinical Modification (ICD-10-CM) and Procedural Coding System (PCS)

Provider(s) shall report the ICD-10-CM and Procedural Coding System (PCS) to the highest level of specificity that supports medical necessity. Provider(s) shall use the current ICD-10 edition and any subsequent editions in effect at the time of service. Provider(s) shall refer to the applicable edition for code description, as it is no longer documented in the policy.

C. Code(s)

Provider(s) shall report the most specific billing code that accurately and completely describes the procedure, product or service provided. Provider(s) shall use the Current Procedural Terminology (CPT), Health Care Procedure Coding System (HCPCS), and UB-04 Data Specifications Manual (for a complete listing of valid revenue codes) and any subsequent editions in effect at the time of service. Provider(s) shall refer to the applicable edition for the code description, as it is no longer documented in the policy.

| HCPCS Code(s) | Billing Unit |
|---------------|-----------------|
| H0020 | 1 Unit = 1 week |

Unlisted Procedure or Service

CPT: The provider(s) shall refer to and comply with the Instructions for Use of the CPT Codebook, Unlisted Procedure or Service, and Special Report as documented in the current CPT in effect at the time of service.

HCPCS: The provider(s) shall refer to and comply with the Instructions for Use of HCPCS National Level II codes, Unlisted Procedure or Service and Special Report as documented in the current HCPCS edition in effect at the time of service.

D. Modifiers

Provider(s) shall follow applicable modifier guidelines.

E. Billing Units

Provider(s) shall report the appropriate code(s) used which determines the billing unit(s). Federally recognized tribal or Indian Health Service providers may be entitled to alternate reimbursement methodologies under Federal Law and Regulations.

At least one service included in Section 6.3.5 Program Bundled Rates must be provided to the beneficiary within the weekly service payment unit to bill the bundled rate.

Providers may provide and bill for more than one week of take-home doses to meet beneficiary need.

Licensed professionals LCAS, LCAS-A, LCSW, LCSWA, LCMHC, LCMHCA, LMFT, LMFTA, LPA or LP can bill separately for eligible CPT code services beyond the two (2) **required** counseling or therapy sessions per beneficiary per month during the first year of opioid treatment services and one (1) required counseling session per beneficiary per month thereafter.

F. Place of Service

Opioid Treatment Services are provided in an OTP mobile unit, OTP medication unit, or OTP facility.

G. Co-payments

For Medicaid refer to Medicaid State Plan:

<https://medicaid.ncdhhs.gov/meetings-notices/medicaid-state-plan-public-notices>

H. Reimbursement

Provider(s) shall bill their usual and customary charges.

For a schedule of rates, refer to: <https://medicaid.ncdhhs.gov/>

Note: North Carolina Medicaid will not reimburse for conversion therapy.