

**To all beneficiaries enrolled in a Prepaid Health Plan (PHP): for questions about benefits and services available on or after implementation, please contact your PHP.**

**Table of Contents**

1.0 Description of the Procedure, Product, or Service ..... 1  
1.1 Definitions ..... 1

2.0 Eligibility Requirements ..... 2  
2.1 Provisions..... 2  
2.1.1 General..... 2  
2.1.2 Specific ..... 2  
2.2 Special Provisions..... 2  
2.2.1 EPSDT Special Provision: Exception to Policy Limitations for a Medicaid Beneficiary under 21 Years of Age ..... 2  
a. 42 U.S.C. § 1396d(r) [1905(r) of the Social Security Act] ..... 2  
b. EPSDT and Prior Approval Requirements ..... 3  
2.2.2 EPSDT does not apply to NCHC beneficiaries..... 3  
2.2.3 Health Choice Special Provision for a Health Choice Beneficiary age 6 through 18 years of age ..... 3

3.0 When the Procedure, Product, or Service Is Covered ..... 3  
3.1 General Criteria Covered ..... 4  
3.2 Time Factors ..... 4  
3.3 Anesthesia Global Package..... 4  
3.3.1 Medical and Surgical Procedures Included in the Global Package..... 4  
3.3.2 Medical and Surgical Procedures Not Included in the Global Package..... 4  
3.4 Types of Anesthesia Services..... 5  
3.4.1 General Anesthesia ..... 5  
3.4.2 Regional Anesthesia..... 5  
3.4.3 Monitored Anesthesia Care..... 5  
3.4.4 Pain Management..... 6  
3.4.5 Local Anesthesia..... 6  
3.4.6 Oral Procedures..... 6

4.0 When the Procedure, Product, or Service Is Not Covered ..... 6  
4.1 General Criteria Not Covered ..... 6  
4.2 Specific Criteria Not Covered..... 6  
Intravenous Sedation and Moderate Conscious Sedation ..... 6  
4.2.2 Medicaid Additional Criteria Not Covered..... 6  
4.2.3 NCHC Additional Criteria Not Covered..... 7

5.0 Requirements for and Limitations on Coverage ..... 7  
5.1 Prior Approval ..... 7  
5.2 Prior Approval Requirements ..... 7  
5.2.1 General..... 7  
5.2.2 Specific ..... 7  
5.3 Payment Policy Guidelines for the Anesthesiologist Providing Medical Direction ..... 7  
5.3.1 Clarification of Simultaneous Activities Allowable by an Anesthesiologist during Medical Direction ..... 8  
5.4 Limitations ..... 8  
5.4.2 Multiple Procedures Performed on the Same Date of Service ..... 8

5.4.3	Labor, Delivery, or Sterilization .....	8
5.5	Qualifying Circumstances .....	9
5.5.1	Anesthesia for Patient of Extreme Age .....	9
5.5.2	Total Body Hypothermia .....	9
5.5.3	Controlled Hypotension .....	9
5.5.4	Emergency Conditions .....	9
5.6	Anesthesia Stand-by .....	9
5.7	Evaluation and Management Codes and Anesthesia .....	9
5.7.1	Termination of Surgery .....	9
5.8	Anesthesia Consultations .....	10
6.0	Providers Eligible to Bill for the Procedure, Product, or Service .....	10
6.1	Provider Qualifications and Occupational Licensing Entity Regulations .....	10
6.2	Provider Certifications .....	10
7.0	Additional Requirements .....	11
7.1	Compliance .....	11
7.2	Medical Record Documentation .....	11
7.3	Regulatory Requirements .....	11
8.0	Policy Implementation/Revision Information .....	12
Attachment A: Claims-Related Information .....		14
A.	Claim Type .....	14
B.	International Classification of Diseases and Related Health Problems, Tenth Revisions, Clinical Modification (ICD-10-CM) and Procedural Coding System (PCS) .....	14
C	Code(s) .....	14
	Qualifying CPT Codes for 99140 .....	14
	Qualifying CPT Codes for 99116 or 99135 .....	15
D	Modifiers .....	16
	Monitored Anesthesia Care Service (indicated by modifier QS) .....	16
	Unrelated Service .....	16
E	Billing Units .....	16
	CRNA Employed by a Hospital or Facility .....	16
	CRNA Employed by an Anesthesiologist .....	16
	Anesthesiologist Assistant Employed by an Anesthesiologist .....	17
1.	Billing for Services Provided without Medical Direction .....	17
	CRNA Employed by a Hospital or Facility .....	17
	CRNA Employed by an Anesthesiologist .....	17
3.	Billing for Dental Anesthesia .....	18
4.	Billing Anesthesia for Labor, Delivery, and/or Sterilization Procedures .....	18
5.	Billing for Epidural Injections for Pain Management .....	19
6.	Billing for Pain Management Procedures .....	19
7.	Billing Anesthesia Time .....	19
F.	Place of Service .....	19
G.	Co-payments .....	20
H.	Reimbursement .....	20
a.	Anesthesiologists .....	20
b.	CRNA .....	20
c.	Anesthesiologist Assistant .....	20

Attachment B: Billing Combinations of Labor, Delivery, and Sterilization .....21

**Related Clinical Coverage Policies**

Refer to <https://medicaid.ncdhhs.gov/> for the related coverage policies listed below:

1L-2, Moderate (Conscious) Sedation  
4A, Dental Services  
1E-5, Obstetrics

## **1.0 Description of the Procedure, Product, or Service**

Anesthesiology is the practice of medicine dealing with, but not limited to, the following:

- a. The management of procedures for rendering a patient insensible to pain and emotional stress during surgical, obstetrical, and other diagnostic or therapeutic procedures.
- b. The evaluation and management of essential physiologic functions under the stress of anesthetic and surgical manipulations.
- c. The clinical management of the patient unconscious from whatever cause.
- d. The evaluation and management of acute or chronic pain.
- e. The management of problems in cardiac and respiratory resuscitation.
- f. The application of specific methods of respiratory therapy.
- g. The clinical management of various fluid, electrolyte, and metabolic disturbances.

Anesthesia services include the anesthesia care consisting of preanesthesia, intraoperative anesthesia, and postanesthesia components. Anesthesia services include all services associated with the administration and monitoring of the anesthetic/analgesic during various types/methods of anesthesia. Anesthesia services include, but are not limited to, general anesthesia, regional anesthesia, and monitored anesthesia care (MAC). These services entail a preoperative evaluation and the prescription of an anesthetic plan; anesthesia care during the procedure; interpretation of intra-operative laboratory tests; administration of intravenous fluids including blood and/or blood products; routine monitoring (such as electrocardiogram (ECG), temperature, blood pressure, pulse oximetry, capnography, end-tidal infrared gas analysis, mass spectrography, bispectral electroencephalography, and transcranial Doppler); immediate post-anesthesia care, and a postoperative visit when applicable.

Time-based anesthesia services include all care of the patient until the anesthesiologist, resident, anesthesiologist assistant, or certified registered nurse anesthetist (CRNA) is no longer in personal attendance.

Anesthesia services are separate and distinct from the administration of moderate sedation, which can be administered or supervised by any non-anesthesia-credentialed provider, as long as the supervising physician is credentialed to provide moderate sedation services at the site of the practice location.

### **1.1 Definitions**

None Apply.

## 2.0 Eligibility Requirements

### 2.1 Provisions

#### 2.1.1 General

*(The term “General” found throughout this policy applies to all Medicaid and NCHC policies)*

- a. An eligible beneficiary shall be enrolled in either:
  1. the NC Medicaid Program (*Medicaid is NC Medicaid program, unless context clearly indicates otherwise*); or
  2. the NC Health Choice (*NCHC is NC Health Choice program, unless context clearly indicates otherwise*) Program on the date of service and shall meet the criteria in **Section 3.0 of this policy**.
- b. Provider(s) shall verify each Medicaid or NCHC beneficiary’s eligibility each time a service is rendered.
- c. The Medicaid beneficiary may have service restrictions due to their eligibility category that would make them ineligible for this service.
- d. Following is only one of the eligibility and other requirements for participation in the NCHC Program under GS 108A-70.21(a): Children must be between the ages of 6 through 18.

#### 2.1.2 Specific

*(The term “Specific” found throughout this policy only applies to this policy)*

- a. **Medicaid**  
None Apply.
- b. **NCHC**  
None Apply.

### 2.2 Special Provisions

#### 2.2.1 EPSDT Special Provision: Exception to Policy Limitations for a Medicaid Beneficiary under 21 Years of Age

##### a. **42 U.S.C. § 1396d(r) [1905(r) of the Social Security Act]**

Early and Periodic Screening, Diagnostic, and Treatment (EPSDT) is a federal Medicaid requirement that requires the state Medicaid agency to cover services, products, or procedures for Medicaid beneficiary under 21 years of age **if** the service is **medically necessary health care** to correct or ameliorate a defect, physical or mental illness, or a condition [health problem] identified through a screening examination (includes any evaluation by a physician or other licensed practitioner).

This means EPSDT covers most of the medical or remedial care a child needs to improve or maintain his or her health in the best condition possible, compensate for a health problem, prevent it from worsening, or prevent the development of additional health problems.

Medically necessary services will be provided in the most economic mode, as long as the treatment made available is similarly efficacious to the service requested by the beneficiary’s physician, therapist, or other licensed practitioner; the determination process does not delay the delivery of the

needed service; and the determination does not limit the beneficiary's right to a free choice of providers.

EPSDT does not require the state Medicaid agency to provide any service, product or procedure:

1. that is unsafe, ineffective, or experimental or investigational.
2. that is not medical in nature or not generally recognized as an accepted method of medical practice or treatment.

Service limitations on scope, amount, duration, frequency, location of service, and other specific criteria described in clinical coverage policies may be exceeded or may not apply as long as the provider's documentation shows that the requested service is medically necessary "to correct or ameliorate a defect, physical or mental illness, or a condition" [health problem]; that is, provider documentation shows how the service, product, or procedure meets all EPSDT criteria, including to correct or improve or maintain the beneficiary's health in the best condition possible, compensate for a health problem, prevent it from worsening, or prevent the development of additional health problems.

**b. EPSDT and Prior Approval Requirements**

1. If the service, product, or procedure requires prior approval, the fact that the beneficiary is under 21 years of age does **NOT** eliminate the requirement for prior approval.
2. **IMPORTANT ADDITIONAL INFORMATION** about EPSDT and prior approval is found in the *NCTracks Provider Claims and Billing Assistance Guide*, and on the EPSDT provider page. The Web addresses are specified below.

*NCTracks Provider Claims and Billing Assistance Guide:*

<https://www.nctracks.nc.gov/content/public/providers/provider-manuals.html>

EPSDT provider page: <https://medicaid.ncdhhs.gov/>

**2.2.2 EPSDT does not apply to NCHC beneficiaries**

**2.2.3 Health Choice Special Provision for a Health Choice Beneficiary age 6 through 18 years of age**

NC Medicaid shall deny the claim for coverage for an NCHC beneficiary who does not meet the criteria within **Section 3.0** of this policy. Only services included under the NCHC State Plan and the NC Medicaid clinical coverage policies, service definitions, or billing codes are covered for an NCHC beneficiary.

**3.0 When the Procedure, Product, or Service Is Covered**

*Note: Refer to Subsection 2.2.1 regarding EPSDT Exception to Policy Limitations for Medicaid Beneficiaries under 21 Years of Age.*

### 3.1 General Criteria Covered

Medicaid and NCHC shall cover the procedure, product, or service related to this policy when medically necessary, and:

- a. the procedure, product, or service is individualized, specific, and consistent with symptoms or confirmed diagnosis of the illness or injury under treatment, and not in excess of the beneficiary's needs;
- b. the procedure, product, or service can be safely furnished, and no equally effective and more conservative or less costly treatment is available statewide; and
- c. the procedure, product, or service is furnished in a manner not primarily intended for the convenience of the beneficiary, the beneficiary's caretaker, or the provider.

### 3.2 Time Factors

Anesthesia time involves the **continuous actual physical presence** with the patient of the anesthesiology physician, resident, CRNA (in accordance with 21 NCAC 36.0226), or anesthesiologist assistant supervised by an anesthesiologist. The time starts when the anesthesiologist, resident, CRNA, or anesthesiologist assistant begins to prepare the patient for anesthesia care in the operating room or equivalent area. Time ends when the anesthesiologist, resident, CRNA, or anesthesiologist assistant is no longer in personal attendance (that is, when the patient may be safely placed under postoperative supervision). The anesthesiologist, resident, CRNA, or anesthesiologist assistant must be in constant attendance of the patient during the time billed.

### 3.3 Anesthesia Global Package

#### 3.3.1 Medical and Surgical Procedures Included in the Global Package

General anesthesia, regional anesthesia, and MAC services are considered a global package of services, and include the following:

- a. The usual preoperative and postoperative visits.
- b. Anesthesia services during the procedure.
- c. Administration of intravenous fluids including blood and/or blood products.
- d. Intra-operative laboratory evaluations.
- e. The usual monitoring services [such as electrocardiogram (ECG), temperature, blood pressure, pulse oximetry, capnography, infrared end-tidal gas analysis, mass spectrography, bispectral electroencephalography, and transcranial Doppler] and their interpretation.

These services are not reimbursed separately unless they are unrelated and billed with modifier 59 to indicate a service unrelated to anesthesia services.

#### 3.3.2 Medical and Surgical Procedures Not Included in the Global Package

The following forms of monitoring are not included in the global package:

- a. Pulmonary artery catheter insertion.
- b. Central venous catheter insertion.
- c. Intra-arterial catheter insertion.
- d. Nerve blocks for postoperative pain relief (single injections and continuous catheters, including epidural, spinal, and peripheral nerve blockade).
- e. Ultrasound-guided central venous access and assisted peripheral nerve blockade

f. Transesophageal echocardiography (TEE) monitoring and interpretation

These forms of monitoring are billed separately, with modifier 59 appended to the procedure code.

### 3.4 Types of Anesthesia Services

#### 3.4.1 General Anesthesia

General anesthesia is a controlled and reversible state of unconsciousness, accompanied by a partial or complete loss of protective reflexes, including loss of ability to independently maintain airway and respond purposefully to physical stimulation or verbal command. General anesthesia entails amnesia and analgesia and may or may not include muscle relaxation.

General anesthesia involves the administration and dosing of a variety of pharmacological agents to induce a state of general anesthesia and includes the intra-operative monitoring of the beneficiary's vital signs, treatment of adverse physiological reactions, administration of intravenous fluids including blood and/or blood products, interpretation of intra-operative laboratory evaluations, and provision of critical care services.

General anesthesia necessitates the **continuous actual presence of an anesthesiologist, resident, CRNA, or anesthesiologist assistant supervised by an anesthesiologist** and includes the performance of a preanesthetic examination and evaluation, prescription of the anesthesia care required, administration of any necessary medications, and provision of indicated postoperative anesthesia care.

#### 3.4.2 Regional Anesthesia

Regional anesthesia is the loss of sensation or motor function to a region of the beneficiary's body, utilizing pharmacologic agents in the central neuraxis (spinal, epidural, caudal), nerve plexi (cervical plexus, brachial plexus, lumbar plexus, sacral plexus), or individual peripheral nerves. Regional anesthesia involves the intra-operative monitoring of the beneficiary's vital signs, treatment of adverse physiological reactions, administration of intravenous fluids including blood and/or blood products, interpretation of intra-operative laboratory evaluations, and the ability to convert to general anesthesia if necessary.

Regional anesthesia necessitates the **continuous actual presence of an anesthesiologist, resident, CRNA, or anesthesiologist assistant supervised by an anesthesiologist** and includes the performance of a preanesthetic examination and evaluation, prescription of the anesthesia care required, administration of any necessary medications, and provision of indicated postoperative anesthesia care.

#### 3.4.3 Monitored Anesthesia Care

MAC involves the intra-operative monitoring of the beneficiary's vital physiological signs, in anticipation of either the need for administration of general anesthesia or an adverse physiological reaction to surgery.

Monitoring of a patient in anticipation of the need for administration of general anesthesia during a surgical or other procedure requires careful and continuous evaluation of various vital physiological functions and the recognition and subsequent treatment of any adverse changes.

MAC necessitates the **continuous actual presence of an anesthesiologist, resident, CRNA, or anesthesiologist assistant supervised by an anesthesiologist** and includes the performance of a preanesthetic examination and evaluation,



prescription of the anesthesia care required, administration of any necessary medications, and provision of indicated postoperative anesthesia care.

#### **3.4.4 Pain Management**

Peripheral nerve blocks, plexus blocks, and epidural and caudal blocks administered for postoperative or intractable pain are covered.

#### **3.4.5 Local Anesthesia**

Local anesthesia is defined as a volume of local anesthetic that is injected into the cutaneous and subcutaneous tissue only and provides loss of sensation to pain in a limited area of the body. The administration of local anesthesia is included in the fee for the procedure; therefore, there is no separate reimbursement if the operating physician performs an anesthesia-related service such as an injection of a local, field, or regional block.

#### **3.4.6 Oral Procedures**

Refer to clinical coverage policy #A, *Dental Services*, at <https://medicaid.ncdhhs.gov/>, for information on anesthesia for oral procedures.

### **4.0 When the Procedure, Product, or Service Is Not Covered**

*Note: Refer to Subsection 2.2.1 regarding EPSDT Exception to Policy Limitations for Medicaid Beneficiaries under 21 Years of Age.*

#### **4.1 General Criteria Not Covered**

Medicaid and NCHC shall not cover the procedure, product, or service related to this policy when:

- a. the beneficiary does not meet the eligibility requirements listed in **Section 2.0**;
- b. the beneficiary does not meet the criteria listed in **Section 3.0**;
- c. the procedure, product, or service duplicates another provider's procedure, product, or service; or
- d. the procedure, product, or service is experimental, investigational, or part of a clinical trial.

#### **4.2 Specific Criteria Not Covered**

##### **4.2.1 Specific Criteria Not Covered by both Medicaid and NCHC**

###### **Patient-Controlled Anesthesia**

Medicaid & NCHC do not cover patient-controlled anesthesia.

###### **Intravenous Sedation and Moderate Conscious Sedation**

Moderate sedation does not include general anesthesia, MAC, or regional anesthesia.

Refer to clinical coverage policy 1L-2, *Moderate (Conscious) Sedation*, at <https://medicaid.ncdhhs.gov/>, for additional information.

##### **4.2.2 Medicaid Additional Criteria Not Covered**

None Apply.

#### **4.2.3 NCHC Additional Criteria Not Covered**

- a. NCGS § 108A-70.21(b) “Except as otherwise provided for eligibility, fees, deductibles, copayments, and other cost sharing charges, health benefits coverage provided to children eligible under the Program shall be equivalent to coverage provided for dependents under North Carolina Medicaid Program except for the following:
  1. No services for long-term care.
  2. No nonemergency medical transportation.
  3. No EPSDT.
  4. Dental services shall be provided on a restricted basis in accordance with criteria adopted by the Department to implement this subsection.”

### **5.0 Requirements for and Limitations on Coverage**

*Note: Refer to Subsection 2.2.1 regarding EPSDT Exception to Policy Limitations for Medicaid Beneficiaries under 21 Years of Age.*

#### **5.1 Prior Approval**

When a surgical procedure requires prior approval, it is the responsibility of the surgeon to obtain the prior approval.

#### **5.2 Prior Approval Requirements**

##### **5.2.1 General**

The provider(s) shall submit to the Department of Health and Human Services (DHHS) Utilization Review Contractor the following:

- a. the prior approval request; and
- b. all health records and any other records that support the beneficiary has met the specific criteria in **Subsection 3.2** of this policy.

##### **5.2.2 Specific**

None Apply.

#### **5.3 Payment Policy Guidelines for the Anesthesiologist Providing Medical Direction**

The anesthesiologist provides medical direction by being physically and personally involved in the care of the beneficiary simultaneously with the CRNA or anesthesiologist assistant.

To bill for medical direction, the anesthesiologist must:

- a. perform the pre-anesthesia evaluation and exam;
- b. prescribe the anesthesia;
- c. participate personally in the induction of and emergence from the anesthesia procedure;
- d. ensure that any part of the anesthesia plan not personally performed by the anesthesiologist is performed by a qualified CRNA or anesthesiologist assistant;
- e. monitor the course of anesthesia administration at frequent intervals;
- f. remain physically present and available in the operating suite to provide diagnosis and treatment in an emergency situation; and

- g. provide post-anesthesia care, including direct patient care by the anesthesiologist or a qualified provider under the anesthesiologist's supervision.

### **5.3.1 Clarification of Simultaneous Activities Allowable by an Anesthesiologist during Medical Direction**

An anesthesiologist who is concurrently directing the administration of anesthesia to not more than four surgical patients cannot ordinarily be involved in furnishing additional services to other patients. However, addressing an emergency of short duration in the immediate area; administering an epidural or caudal anesthetic to ease labor pain; or periodic, rather than continuous, monitoring of an obstetrical patient does not substantially diminish the scope of control exercised by the physician in directing the administration of anesthesia to surgical patients. It does not constitute a separate service for the purpose of determining whether the medical direction criteria are met. Further, while directing concurrent anesthesia procedures, physicians may receive patients entering the operating suite for the next surgery, check or discharge patients in the recovery room, or handle scheduling matters without affecting their ability to administer medical direction.

However, if the physician leaves the immediate area of the operating suite for other than short durations, devotes extensive time to an emergency case, or is otherwise not available to respond to the immediate needs of the surgical patients, the physician's services to the surgical patients are supervisory in nature and not reimbursable.

## **5.4 Limitations**

### **5.4.1 Epidural Catheter**

Only one follow-up code (daily hospital management of continuous epidural or subarachnoid drug administration performed after insertion of an epidural or subarachnoid catheter) is covered per day. The code includes all related services performed on that day, such as the visit, removal or adjustment of the catheter, dose calculation, and administration of the drug.

### **5.4.2 Multiple Procedures Performed on the Same Date of Service**

Reimbursement for anesthesia services associated with multiple surgical procedures is determined based on the base unit of the procedure with the highest base unit value and time units based on the actual anesthesia time of the multiple procedures.

Providers are not required to submit medical records documenting the codes and time for the two surgeries; however, medical records must be provided upon request. (See **Section 7.0** for additional information.)

### **5.4.3 Labor, Delivery, or Sterilization**

Combinations of labor, delivery, or sterilization under general or epidural anesthesia are covered for the same patient encounter (which may include overlapping dates of service); however, the sterilization will have cutback pricing applied and both services will be allowed. Refer to **Attachment A** for additional information.

If the beneficiary is brought back to the delivery room or operating room after labor and delivery or after cesarean section, even if on the same day of service, to perform a subsequent sterilization procedure, then report anesthesia CPT code 00851 as a separate procedure and include total time units. This applies to all

sterilization procedures performed under general anesthesia, regional anesthesia, or MAC. Refer to **Attachment A** for additional information.

## **5.5 Qualifying Circumstances**

Many anesthesia services are provided under particularly difficult circumstances, depending on factors such as extraordinary condition of patient, notable operative conditions, and/or unusual risk factors. These conditions are reported as one unit of service in addition to the primary procedure and would not be reported alone.

### **5.5.1 Anesthesia for Patient of Extreme Age**

Report for beneficiaries under 1 year and over 70 years of age.

### **5.5.2 Total Body Hypothermia**

Anesthesia complicated by utilization of total body hypothermia is covered if hypothermia is due to the type of surgery being performed (for example, open heart or brain surgery).

### **5.5.3 Controlled Hypotension**

Anesthesia complicated by utilization of controlled hypotension is covered when hypotension is due to the type of surgery being performed (for example, open heart or brain surgery).

### **5.5.4 Emergency Conditions**

Report for anesthesia complicated by an emergency if delay in the provision of surgery may lead to a significant increase in the threat to life or body part.

## **5.6 Anesthesia Stand-by**

Anesthesia stand-by services are covered for high-risk deliveries when the appropriate diagnosis code is used, and no other anesthesia services are provided. Refer to clinical coverage policy 1E-5, Obstetrics, at <https://medicaid.ncdhhs.gov/>, for additional information.

## **5.7 Evaluation and Management Codes and Anesthesia**

The global anesthesia package includes the preoperative evaluation; the prescription of the anesthetic plan; the provision of general anesthesia, regional anesthesia, or MAC; the routine intra-operative monitoring and laboratory evaluation; the administration of intravenous fluids including blood and/or blood products; the immediate postoperative care; and a postoperative visit if applicable.

Critical care evaluation and management (E/M) codes and respiratory care–ventilator management E/M services are covered if extended care is required beyond the immediate postoperative period. Bill separately with modifier 25 appended.

### **5.7.1 Termination of Surgery**

If a surgery is terminated after the preanesthesia evaluation and examination is performed, the physician may bill an E/M service if the criteria for E/M services are met. The documentation must support the level of service provided.

If induction of anesthesia begins, reimbursement will be based on the CPT procedure code base units plus actual time.

### **5.8 Anesthesia Consultations**

The attending physician or other appropriate source must request consultations, and the need for the consultation must be documented in the beneficiary's medical record.

The consultant's opinion and any services that are ordered or performed must also be documented in the beneficiary's medical record and communicated by written report to the requesting physician or other appropriate source.

Routine preoperative visits are not considered consultations. Medicaid follows CPT E/M definitions of consultations.

## **6.0 Providers Eligible to Bill for the Procedure, Product, or Service**

To be eligible to bill for the procedure, product, or service related to this policy, the provider(s) shall:

- a. meet Medicaid or NCHC qualifications for participation;
- b. have a current and signed Department of Health and Human Services (DHHS) Provider Administrative Participation Agreement; and
- c. bill only for procedures, products, and services that are within the scope of their clinical practice, as defined by the appropriate licensing entity.

### **6.1 Provider Qualifications and Occupational Licensing Entity Regulations**

For a description of CRNA qualifications to perform anesthesia activities, refer to [21 NCAC 36.0226](#).

The anesthesiologist assistant must work under the direction of an anesthesiologist (42 CFR §410.69). The anesthesiologist may supervise no more than two anesthesiologist assistants at one time (§90-18.5).

For a description of anesthesiologist assistant qualifications to perform anesthesia activities, refer to [21 NCAC 32W .0101](#).

### **6.2 Provider Certifications**

None Apply.

## 7.0 Additional Requirements

*Note: Refer to Subsection 2.2.1 regarding EPSDT Exception to Policy Limitations for Medicaid Beneficiaries under 21 Years of Age.*

### 7.1 Compliance

Provider(s) shall comply with the following in effect at the time the service is rendered:

- a. All applicable agreements, federal, state and local laws and regulations including the Health Insurance Portability and Accountability Act (HIPAA) and record retention requirements; and
- b. All NC Medicaid's clinical (medical) coverage policies, guidelines, policies, provider manuals, implementation updates, and bulletins published by the Centers for Medicare and Medicaid Services (CMS), DHHS, DHHS division(s) or fiscal contractor(s).

### 7.2 Medical Record Documentation

Medical record documentation is reviewed to determine medical necessity and to verify that services were billed correctly. Documentation must:

- a. support services rendered and include documentation of the pre-anesthetic examination and evaluation, beginning and end times of anesthesia, documentation of the monitoring of the beneficiary's vital signs, and any postoperative anesthesia notes;
- b. support the codes reported on the health insurance claim form or billing statement to indicate services were provided; and
- c. indicate medical direction.

### 7.3 Regulatory Requirements

All providers must comply with all applicable federal and state regulations and laws. If the primary surgeon's claim is denied because federal regulations were not met, claims for the anesthesiologist also are denied.

## 8.0 Policy Implementation/Revision Information

**Original Effective Date:** October 1, 2003

### Revision Information:

Date	Section Revised	Change
7/1/2009	Throughout	Initial promulgation of current coverage.
6/1/2010	Attachment A Section D	Added statement that providers must determine which modifier most appropriately defines the service they are providing and use that modifier on their claim. Modified statement about modifiers for MAC service. Added clarifying sentence about Medical supervision by a physician: more than 4 concurrent anesthesia procedures (indicated by modifier AD) Deleted statement that claims for all other provider specialties with anesthesia modifiers will be denied.
6/01/2010	Attachment A Section E number 6	Corrected wording to read “Anesthesia Assistant” instead of CRNA
6/01/2010	Attachment A Section F	Clarification that AD modifier describes more than 4 concurrent cases being supervised
6/01/2010	Attachment A Section N	Clarification on instructions to providers on calculation of payment for anesthesia services
6/01/2010	Attachment B	Clarification on second line of table related to supervision of more than 4 CRNAs
3/1/2012	All Sections and Attachments	Technical changes to merge Medicaid and NCHC current coverage into one policy.
10/01/2015	All Sections and Attachments	Updated policy template language and added ICD-10 codes to comply with federally mandated 10/1/2015 implementation where applicable.
03/15/2019	Table of Contents	Added, “To all beneficiaries enrolled in a Prepaid Health Plan (PHP): for questions about benefits and services available on or after November 1, 2019, please contact your PHP.”
03/15/2019	All Sections and Attachments	Updated policy template language.
12/20/2019	Table of Contents	Updated policy template language, “To all beneficiaries enrolled in a Prepaid Health Plan (PHP): for questions about benefits and services available on or after implementation, please contact your PHP.”
12/20/2019	Attachment A	Added, “Unless directed otherwise, Institutional Claims must be billed according to the National Uniform Billing Guidelines. All claims must comply with National Coding Guidelines”.
1/1/2022	Attachment D	Remove, “Refer to <b>Attachment D</b> for more information”.
03/14/2022	Attachment B	Removed Attachment B: Billing Guidelines for Anesthesia Services with and without Medical Direction for revisions. Amended date not changed
03/18/2022	Attachment A	Sections in attachment A were updated to clarify their intent. Attachment B “Billing Guidelines for Anesthesia Services

		with and without Medical Direction” was removed as the information is added in the Attachment A updates.
03/18/2020	Attachment B	Attachment B is updated to “Billing Combinations of Labor, Delivery, and Sterilization” Amended date not changed



## Attachment A: Claims-Related Information

Provider(s) shall comply with the, *NCTracks Provider Claims and Billing Assistance Guide*, Medicaid bulletins, fee schedules, NC Medicaid’s clinical coverage policies and any other relevant documents for specific coverage and reimbursement for Medicaid and NCHC:

### A. Claim Type

Professional (CMS-1500/837P transaction)

Institutional (UB-04/837I transaction)

Dental (ADA/837D transaction)

Unless directed otherwise, Institutional Claims must be billed according to the National Uniform Billing Guidelines. All claims must comply with National Coding Guidelines.

### B. International Classification of Diseases and Related Health Problems, Tenth Revisions, Clinical Modification (ICD-10-CM) and Procedural Coding System (PCS)

Provider(s) shall report the ICD-10-CM and Procedural Coding System (PCS) to the highest level of specificity that supports medical necessity. Provider(s) shall use the current ICD-10 edition and any subsequent editions in effect at the time of service. Provider(s) shall refer to the applicable edition for code description, as it is no longer documented in the policy.

### C Code(s)

Provider(s) shall report the most specific billing code that accurately and completely describes the procedure, product or service provided. Provider(s) shall use the Current Procedural Terminology (CPT), Health Care Procedure Coding System (HCPCS), and UB-04 Data Specifications Manual (for a complete listing of valid revenue codes) and any subsequent editions in effect at the time of service. Provider(s) shall refer to the applicable edition for the code description, as it is no longer documented in the policy.

If no such specific CPT or HCPCS code exists, then the provider(s) shall report the procedure, product or service using the appropriate unlisted procedure or service code.

Reimbursement for anesthesia follows CPT anesthesia guidelines. Providers bill for anesthesia services using one of the 5-digit CPT anesthesia codes or the appropriate ADA procedure codes, and appropriate CPT codes for qualifying circumstances. The CPT anesthesia codes are also used for labor and delivery. The dental codes for sedation are:

D9220
D9221

#### Qualifying CPT Codes for 99140

99140
<b>Procedure Code</b>
00210
00212
00214
00215
00400*
00540

99140
<b>Procedure Code</b>
00541
00560
00562
00563
00770
00790
00840
00880
00882
01961
01962
01965
01968

\*Procedure code 99140 is reimbursable with 00400 for burns or compartment syndrome only.

**Qualifying CPT Codes for 99116 or 99135**

99116
99135
<b>Procedure Code</b>
00210
00215
00540
00541
00560
99116
99135
00562
00563
00770
00880
00882

**Unlisted Procedure or Service**

**CPT:** The provider(s) shall refer to and comply with the Instructions for Use of the CPT Codebook, Unlisted Procedure or Service, and Special Report as documented in the current CPT in effect at the time of service.

**HCPCS:** The provider(s) shall refer to and comply with the Instructions For Use of HCPCS National Level II codes, Unlisted Procedure or Service and Special Report as documented in the current HCPCS edition in effect at the time of service.

## D Modifiers

Provider(s) shall follow applicable modifier guidelines. Providers must determine which modifier most appropriately defines the service they are providing and use that modifier on their claim. Refer to **Attachment B**: for instructions on billing modifiers with Anesthesia CPT codes.

One of the following modifiers must be appended to the anesthesia CPT code each time anesthesia is billed by provider specialty anesthesiology, or a CRNA:

AA	Anesthesia services performed personally by anesthesiologist
QY	Medical direction of 1 CRNA/anesthesiologist assistant by an anesthesiologist
QK	Medical direction of 2, 3, or 4 concurrent anesthesia procedures involving qualified individuals. The anesthesiologist may supervise no more than two anesthesiologist assistants at one time (§90-18.5).
AD	Medical supervision by a physician: more than 4 concurrent anesthesia procedures
QZ	CRNA service: without medical direction by a physician
QX	CRNA service: with medical direction by a physician

### Monitored Anesthesia Care Service (indicated by modifier QS)

When MAC is billed, the anesthesiologists must append the appropriate modifier, either AA, QK, or QY in addition to the QS modifier. The CRNA must append the appropriate modifier QX or QZ in addition to the QS modifier.

Anesthesiologists who provide supervision to more than four anesthesia procedures performed by CRNAs will bill for the procedure using the AD modifier only.

### Unrelated Service

Anesthesiology services are not limited to the provision of general anesthesia, regional anesthesia, or MAC. Providers must use modifier 59 to indicate when a procedure is unrelated to the administration of anesthesia and should be considered for separate reimbursement (such as invasive monitoring devices, continuous transesophageal echocardiographic (TEE) monitoring, post-operative pain relief blocks, etc.). Documentation must support using modifier 59.

## E Billing Units

When an anesthesiologist provides medical direction, either modifier QY or QK must be appended to the anesthesia CPT code. Modifier QX must be appended to the CPT code billed on the **CRNA claim**. Refer to **Attachment B** for additional information.

Anesthesiologist assistants will be reimbursed at 50% of the physician fee.

### CRNA Employed by a Hospital or Facility

- CRNA professional charges are billed on the professional claimform with the hospital NPI as billing provider and CRNA as rendering provider.
- Use Modifier QX .
- Hospital's facility charges are billed on the institutional claim form.
- The anesthesiologist providing medical direction appends either modifier QY or QK.

### CRNA Employed by an Anesthesiologist

- The anesthesiologist indicates medical direction with modifier QK or QY .
- Billing provider is the physician group.
- Rendering provider is the physician's individual NPI.
- CRNA services are billed on a professional claim form with modifier QX.

- e. Billing provider is the physician group NPI.
- f. Rendering provider is the CRNA NPI.

**Anesthesiologist Assistant Employed by a Hospital or Facility**

- a. The anesthesiologist assistant professional charges are billed on the professional claim form.
- b. Billing provider is the Hospital NPI.
- c. Rendering provider is the anesthesiologist assistant NPI.
- d. Hospital facility charges are billed on institutional claim form.
- e. The anesthesiologist performing medical direction appends either modifier QY or QK.

**Anesthesiologist Assistant Employed by an Anesthesiologist**

- a. The anesthesiologist providing medical direction appends modifier QK or QY.
- b. Billing provider is the physician's group NPI.
- c. Rendering provider is the physician's individual NPI.
- d. The anesthesiologist assistant services are submitted on a professional claim form **without a modifier. Appending a modifier will cause the claim to deny.**
- e. Billing provider is the physician group NPI.
- f. Rendering provider is the anesthesiologist assistant NPI.

**1. Billing for Services Provided without Medical Direction**

Refer to **Attachment B** for additional information.

The AA modifier indicates that no medical direction was provided to a CRNA, and the entire service was performed personally by the anesthesiologist.

If a CRNA performs the service without medical direction, the QZ modifier is appended.

The AD modifier indicates that medical supervision was provided to a CRNA (more than 4 concurrent cases being supervised by the anesthesiologist) and the QZ modifier must be appended by the CRNA. The anesthesiologist will be reimbursed 45 base units for every procedure being supervised and may bill a one-time 15-minute block of time if the anesthesiologist can document presence at anesthetic induction on the medical record.

**CRNA Employed by a Hospital or Facility**

- a. The hospital submits the CRNA professional charges on the professional claim form.
- b. Billing provider is the hospital NPI.
- c. Rendering provider is the CRNA NPI.
- d. Modifier QZ must be appended
- e. Hospital facility charges are billed on the institutional claim form.
- f. Only the hospital facility charges are submitted on the institutional claims form, not CRNA professional charges.

**CRNA Employed by an Anesthesiologist**

- a. CRNA services submitted on the professional claim form.
- b. Billing provider is the physician's group NPI.
- c. Rendering provider is the CRNA NPI.
- d. Modifier QZ is appended.

**An anesthesiologist assistant cannot provide services without medical direction**

**2. Billing for Services Provided by Anesthesiology Residents under the Supervision of Teaching Anesthesiologists in Graduate Medical Education Programs**

An unreduced fee schedule payment will be made if a teaching anesthesiologist is involved in a single procedure with one resident or (effective for anesthesia services furnished on or after January 1, 2010) is involved in two concurrent anesthesia cases with residents. The teaching anesthesiologist must document in the medical records that s/he was present during all critical (or key) portions of the procedure. The teaching anesthesiologist's physical presence during only the preoperative or postoperative visits with the beneficiary is not sufficient to receive payment. If an anesthesiologist is involved in concurrent procedures with a resident and a non-physician anesthetist, Medicaid pays for the anesthesiologist's services on the regular fee schedule amount for the teaching anesthesiologist's involvement in the training of residents, however, the medical direction payment policy would apply to the concurrent case involving the certified registered nurse anesthetist (CRNA), anesthesiologist assistant (AA).

In those cases in which the teaching anesthesiologist is involved in two concurrent anesthesia cases with residents, the teaching anesthesiologist may bill the usual base units and anesthesia time for the amount of time s/he is present with the resident. The teaching anesthesiologist can bill base units if s/he is present with the resident throughout pre- and post anesthesia care. The teaching anesthesiologist should use the "AA" modifier to report such cases. The teaching anesthesiologist must document his or her involvement in cases with residents. The documentation must be sufficient to support the payment of the fee and available for review upon request.

**3. Billing for Dental Anesthesia**

The following guidelines apply to dental anesthesia:

- a. Physicians and CRNAs administering anesthesia for dental procedures bill anesthesia CPT procedure codes. In block 24G of the CMS-1500, the anesthesia time is entered as "1 minute = 1 unit."
- b. Anesthesiologists and CRNAs billing for anesthesia services rendered in an ambulatory surgical center (ASC) or hospital use the CMS-1500 claim form.
- c. If analgesia or anesthesia is rendered in the dental office, the dentist providing the analgesia or anesthesia bills for it using the appropriate ADA procedure codes.

For additional information, refer to **Attachment B** of this policy and to clinical coverage policy 4A, *Dental Services*, at <https://medicaid.ncdhhs.gov/>. The Board of Dental Examiners credentialing process for general anesthesia is on their Web site at <http://www.ncdentalboard.org/pdf/RulesRevised.pdf>.

**4. Billing Anesthesia for Labor, Delivery, and/or Sterilization Procedures**

Refer to **Attachment C** for more information.

The following guidelines apply to billing anesthesia services for **sterilization** procedures:

- a. CPT anesthesia procedure codes used for a sterilization procedure must be billed with ICD-10-CM diagnosis code Z30.2 and modifier FP appended to the CPT code.
- b. The CPT anesthesia procedure codes that may be used for sterilization are 00840, 00851, and 00921.
- c. Anesthesia reimbursement for a sterilization procedure is cut back to a flat fee

when billed in conjunction with labor and delivery.

The following guidelines apply to billing anesthesia services for **obstetrical** procedures.

- a. The maximum unit limitation for the following obstetric anesthesia procedures that are billed with units of time is 180 units (minutes) per date of service:
  1. Anesthesia for vaginal delivery only
  2. Anesthesia for cesarean delivery only
  3. Anesthesia for urgent hysterectomy following delivery
  4. Anesthesia for cesarean delivery following neuraxial labor analgesia/anesthesia
  5. Anesthesia for cesarean hysterectomy following neuraxial labor analgesia/anesthesia

Units billed exceeding 180 will be cut back and payment will be made for only 180 units. An adjustment with medical records to support the need for additional units must be submitted for consideration of additional payment. Documentation must always support all units billed and services rendered.

- b. Obstetric add-on codes 01968 and 01969 may be billed by the same or a different provider when billed within 48 hours of the primary procedure code 01967.

When anesthesia is provided for a vaginal delivery immediately followed by a sterilization procedure, anesthesia for the delivery is paid at 100% of the calculated amount (base units plus time units; total units are multiplied by the anesthesia conversion factor) and the sterilization flat fee cutback applies.

#### **5. Billing for Epidural Injections for Pain Management**

Only one charge of code 01996 (daily hospital management of epidural or subarachnoid continuous drug administration) performed after insertion of an epidural or subarachnoid catheter is allowed per day, and includes all related services performed on that day, such as the visit, removal or adjustment of the catheter, dose calculation, and administration of the drug. In addition, this service does not require the use of anesthesia modifiers and may be billed by all physician specialties.

#### **6. Billing for Pain Management Procedures**

These procedures are not reimbursable by time, and therefore the appropriate CPT codes shall be submitted and units should correspond to the number of services rendered. If the injection or insertion of the block or continuous catheter is performed primarily for the management of postoperative pain, the appropriate procedure code is billed with modifier 59 to designate the service is separately reportable and is not bundled with the anesthesia global service.

#### **7. Billing Anesthesia Time**

Providers must report the time for all general and monitored anesthesia services as 1 minute = 1 unit.

Time units are not recognized for anesthesia codes 01967, neuraxial labor analgesia/anesthesia for planned vaginal delivery (this includes any repeat subarachnoid needle placement and drug injection and/or any necessary replacement of an epidural catheter during labor), or 01996 (daily hospital management of epidural or subarachnoid continuous drug administration). A flat rate for 1 unit per occurrence is allowed.

#### **F. Place of Service**

Inpatient Hospital, Outpatient Hospital, Ambulatory Surgery Center, Office.

## G. Co-payments

For Medicaid refer to Medicaid State Plan:

<https://medicaid.ncdhhs.gov/get-involved/nc-health-choice-state-plan>

For NCHC refer to NCHC State Plan:

<https://medicaid.ncdhhs.gov/get-involved/nc-health-choice-state-plan>

## H. Reimbursement

Provider(s) shall bill their usual and customary charges.

For a schedule of rates, refer to: <https://medicaid.ncdhhs.gov/>

Medicaid & NCHC accept actual time when billing for anesthesia services. Report time in minutes in the units field (Item 24g) of the CMS-1500 claim form.

### Calculating Payment Rates

Each procedure approved for billing anesthesia is assigned base units according to the complexity of the procedure. The time units billed plus the assigned base units are used to calculate the reimbursement for the anesthesia services. Claims submitted by provider should reflect time only; base units are automatically calculated for the reported procedure code.

Payment for anesthesia services is calculated as follows:

#### a. Anesthesiologists

- i. If personally performed by the anesthesiologist,  $(\text{Base units} + \text{time}) \times \text{physician maximum allowed amount} = \text{physician payment}$  (use AA modifier)
- ii. If the anesthesiologist medically directs the CRNA or the Anesthesiologist Assistant  $(\text{Base units} + \text{time}) \times 50\%$  of the physician maximum allowed amount = physician payment (use QY modifier)
- iii. If the anesthesiologist medically supervises a CRNA, the physician allowable is 45 base units for every procedure being supervised, and a one-time 15 minute block of time may be billed if the anesthesiologist can document presence at anesthetic induction on the medical record. (use modifier AD for more than 4 CRNAs)

#### b. CRNA

- i. If the CRNA is not medically directed  $(\text{Base units} + \text{time}) \times \text{CRNA maximum allowed amount} = \text{CRNA payment}$  (use QZ modifier)
- ii. If the CRNA is medically directed by the anesthesiologist  $(\text{Base units} + \text{time}) \times 50\%$  of the physician maximum allowed amount = CRNA payment (use QX modifier)

#### c. Anesthesiologist Assistant

Anesthesiologist Assistant reimbursement =  $(\text{Base units} + \text{time}) \times 50\%$  of the physician maximum allowed amount (no modifier used)

**Note:** If surgery is delayed and the provider of anesthesia is not in constant attendance, the time billed must be reduced to reflect the actual time spent with the beneficiary.

### Attachment B: Billing Combinations of Labor, Delivery, and Sterilization

The following table summarizes guidelines for billing combinations of labor, delivery, and sterilization with anesthesia. If the sterilization is billed in addition to a delivery (01960, 01961, 01968), the sterilization will have cutback pricing applied and both services will be allowed.

Procedure	Code	Remarks	Time Units
Delivery under epidural, sterilization under general or epidural	01967 <b>and</b>	Neuraxial labor analgesia/anesthesia for planned vaginal delivery (this includes any repeat subarachnoid needle placement and drug injection and/or any necessary replacement of an epidural catheter during labor) <b>and</b>	1 unit (flat rate)
	01968 <b>plus</b>	Anesthesia for cesarean delivery following neuraxial labor analgesia/anesthesia (List separately in addition to code for primary procedure performed) <b>plus</b>	1 minute = 1 unit
	00840 <b>or</b> 00851	Anesthesia for intraperitoneal procedures in lower abdomen including laparoscopy; not otherwise specified <b>or</b> Anesthesia for intraperitoneal procedures in lower abdomen including laparoscopy; tubal ligation/transaction (Use ICD-10-CM diagnosis code Z30.2)	Cutback pricing applies
	01967 <b>and</b>	Neuraxial labor analgesia/anesthesia for planned vaginal delivery (this includes any repeat subarachnoid needle placement and drug injection and/or any necessary replacement of an epidural catheter during labor) <b>and</b>	1 unit (flat rate)



Procedure	Code	Remarks	Time Units
Delivery under general, sterilization under general or epidural	01960 <b>and</b>	Anesthesia for vaginal delivery only <b>and</b>	1 minute = 1 unit
	00840 <b>or</b> 00851	Anesthesia for intraperitoneal procedures in lower abdomen including laparoscopy; not otherwise specified <b>or</b> Anesthesia for intraperitoneal procedures in lower abdomen including laparoscopy; tubal ligation/transaction (Use ICD-10-CM diagnosis code Z30.2)	Cutback pricing applies
	01961 <b>and</b>	Anesthesia for cesarean delivery only <b>and</b>	1 minute = 1 unit
	00840 <b>or</b> 00851	Anesthesia for intraperitoneal procedures in lower abdomen including laparoscopy; not otherwise specified <b>or</b> Anesthesia for intraperitoneal procedures in lower abdomen including laparoscopy; tubal ligation/transaction (Use ICD-10-CM diagnosis code Z30.2)	Cutback pricing applies
C-section hysterectomy after labor under epidural or spinal anesthesia	01967 <b>and</b>	Neuraxial labor analgesia/anesthesia for planned vaginal delivery (this includes any repeat subarachnoid needle placement and drug injection and/or any necessary replacement of an epidural catheter during labor)	1 unit (flat rate)

Procedure	Code	Remarks	Time Units
	01969	Anesthesia for cesarean hysterectomy following neuraxial labor analgesia/anesthesia (List separately in addition to code for primary procedure performed)	1 minute = 1 unit
C-section delivery	01961	Anesthesia for cesarean delivery only	1 minute = 1 unit